Standing Committee on Public Safety and National Security

EVIDENCE

Monday, May 27, 2019

Chair
The Honourable John McKay
The Chair (Hon. John McKay (Scarborough—Guildwood, Lib.)): Ladies and gentlemen, it's close enough to 3:30 to get started. I see quorum, so I will bring the meeting to order.

We are dealing with Bill C-93 clause by clause.

The first clause has no amendments.

(Clause 1 agreed to)

(On clause 2)

The Chair: On clause 2 we have amendment NDP-1, but I have received a note from the legislative clerk that we want to deal with NDP-1 and NDP-2 together. Consequential to NDP-2, the suggested ruling is that it is inadmissible, which would render NDP-1 null.

As this is, in effect, a discussion about the scope of the bill, I'm perfectly prepared to hear Mr. Dubé's arguments as to why both amendments are within the scope of the bill.

Mr. Matthew Dubé (Beloeil—Chambly, NDP): Thank you, Chair.

NDP-1 and NDP-2 both seek to do something we heard from, dare I say, all witnesses—or nearly all, certainly if we exclude the minister—which is to make the process automatic. In other words, instead of putting the burden on individuals seeking to apply.... We did a lot of research on this, my office in particular, because there were a few back-and-forths about certain considerations.

For example, with regard to the Privacy Act, the exemption already exists with the Parole Board to be able to do the work, instead of asking marginalized Canadians who have been saddled with these records for something that is now legal to be doing the work.

Ultimately, I think it's within the scope of the bill, because we'd be putting the onus on the Parole Board as opposed to on Canadians. Especially if it's not an issue of royal recommendation. In other words, if we're not talking about an issue of money, I think the mechanism for the process that's been created by this bill, which seeks to remediate what the minister refuses to qualify as a historical injustice, is certainly well within our prerogative as a committee, if not something that unfortunately could have been done from the get-go in the drafting of the legislation.

As I said, there was enough back and forth with people who are much smarter than me on this to know that the amendment covers all of our bases in terms of giving the appropriate powers to the Parole Board.

The Chair: Do any other colleagues have any comments on the admissibility or inadmissibility of amendment NDP-2? Do the witnesses have any comments? Is there any other debate?

Yes, Mr. Dubé.

Mr. Matthew Dubé: I would seek a clear understanding of why it's beyond the scope of the bill. We haven't even gotten to the discussion about expungement yet. This is simply making the record suspension process automatic, and giving the appropriate powers to the Parole Board.

Could any clarification be provided there?

The Chair: My reaction—and I will turn to the clerk for some clarification here—is that it's a positive obligation on the part of the Parole Board, requiring positive actions. While I agree that we heard a lot of evidence to the effect that this process could be made a lot more, if you will, user friendly by positive actions by the board, it is at this point apparently beyond the scope of the bill.

I will let the legislative clerk weigh in on it.

Mr. William Stephenson (Legislative Clerk): Essentially, as Mr. McKay said, in this case the scope of the bill is fairly narrow. It creates an onus on the applicant and allows them to apply for a record suspension. It also waives the fee. Because of that fairly narrow scope in this bill, introducing a new concept that would essentially create a positive obligation on the board is beyond the scope of the bill.

Mr. Matthew Dubé: I'm just wondering because I can think of tons of amendments that create positive obligations on other entities. I'm not sure I'm following the argument here. For many pieces of legislation that I've studied in committee, we adopted amendments that would clearly force different bodies to undertake actions that were not initially codified in the bill, so I'm not sure if I'm following what the distinction is there.

Mr. William Stephenson: In other circumstances, there are examples of creating an obligation to report back to the House or something like that, and it's still within what the department does and within what the bill foresees.
In this case, the concept is clearly to allow the applicants to apply on their own initiative. It's kind of meant to restrain the administrative action or the administrative onus, from what I understand. Maybe officials would like to weigh in on that. In this case, the issue of causing the board to identify those records on its own is a new concept.

**The Chair:** Do officials want to weigh in?

Mr. Broom.

Mr. Ian Broom (Acting Director General, Policy and Operations, Parole Board of Canada): Sure, I can weigh in. Thank you very much.

Under this amendment, from the Parole Board of Canada's perspective, we don't currently have the technological capacity to implement what is outlined in this motion. We'd need to consult with partners. We would want to verify some of the privacy and consent implications that could be involved in automatically ordering a records suspension.

As was mentioned, current process now is that applications are received with supporting documents. The onus is placed on the applicant. Examples would be court documents that would outline the nature of the conviction, dispositions involved, or whether or not the sentence was complete. We don't have any memorandum of understanding or information-sharing framework or infrastructure in place that would permit us to do that when conducting inquiries. I think, from the board's perspective of what we could implement, there are a number of challenges that we'd want to assess.

**The Chair:** Mr. Dubé.

Mr. Matthew Dubé: Thank you, Chair.

As for the privacy considerations, as far as I've understood, given that the records suspension branch of the Parole Board is an investigative body, they do have Privacy Act exemptions. We spoke with them, and they confirmed they have access to CPIC, so I do find it a bit unfortunate that we're basically saying it would be too much work and we're not accepting to make it automatic, when the reality is, as has been pointed out by numerous people, that the burden is then put onto marginalized Canadians.

I would also just ask for clarification from the clerk, perhaps. I think back to Bill C-83 when we were studying SIUs and I believe amendments were adopted that created additional criteria for health care professional reviews, for example. I'm not clear on the distinction that creating additional actions on the part of public servants in one instance would be acceptable, but here, because we're prescribing the process in a certain way—even though the end result this amendment seeks would still be one of these individuals having records suspensions—it would no longer be within the scope of the bill. I mean, it's titled “no-cost, expedited”. Ultimately is that what we're relying on, the title? It doesn't seem to make much sense to me.

**The Chair:** The general argument is that, when you're going beyond the scope, you're going beyond the purpose of the bill. That's the general argument. I agree that we are down to some fairly narrow points at this point, but I'm perfectly open to any other interpretation or information as to why we would consider this to be beyond the scope.

Mr. William Stephenson: In the case of adding criteria to something in a bill, when you have a list of criteria, you can always play around within the scope of what's required. In this case, we're going beyond just requirements and giving the board additional responsibility, creating an additional administrative burden. In arriving at our analysis of the bill, we looked at the summary of the bill and we looked to the way the bill is drafted.

The summary of the bill reads as follows:

This enactment amends the Criminal Records Act to, among other things, allow persons who have been convicted under the Controlled Drugs and Substances Act, the Narcotic Control Act and the National Defence Act only of simple possession of cannabis offences committed before October 17, 2018 to apply for a record suspension without being subject to the period required by the Criminal Records Act for other offences or to the fee that is otherwise payable in applying for a suspension.

Basically, the bill does two fairly narrow things. It allows people to apply for a record suspension without being subject to the period required by the Criminal Records Act for other offences, and it waives the fee that's otherwise payable in applying for that suspension. That is what guides us in our analysis, as well as the way the bill is drafted. You'll note there are clauses that specify that the onus is on the applicant to prove various things.

That's how we understand the scope of the bill.

**The Chair:** Mr. Dubé: My concluding argument would be that this just proves the point that there was no actual political will to help these Canadians who are saddled with these records.

It's pretty apparent to me—and we've heard now non-partisan analysis—that the onus is on these applicants. I think it's quite disappointing and I would say that, to me, it just defeats the entire purpose. We're basically telling marginalized Canadians to figure it out. We say, “Don't worry, you won't be charged on our end”, but we've talked about the other fees that'll come with it. I find this extremely disappointing.

With respect to you, Chair, I would move to challenge the chair's ruling if that is what it is.

**The Chair:** The chair, reluctantly, rules that NDP-2 is inadmissible, therefore making NDP-1 null.

I do take note of the arguments that you've put forward, which I think, frankly, are good arguments and consistent with the evidence, but the interpretation on the scope of the bill is the interpretation on the scope of the bill. There are certain places that even well-intentioned legislators can't go.

With that, the chair is challenged. I think that's a straight-up, straight-down vote.

Would you like a recorded vote?

Mr. Matthew Dubé: Yes, a recorded vote.

(Ruling of the chair sustained: yeas 8; nays 1)
The Chair: The ruling of the chair prevails. With that, there are no amendments to clause 2.

(Clause 2 agreed to on division)

On clause 3

The Chair: We now move on to clause 3.

We have Liberal-1 standing in the name of Ms. Dabrusin.

Ms. Dabrusin, would you explain your amendment to the committee, please.

Ms. Julie Dabrusin (Toronto—Danforth, Lib.): Yes. In fact, I have a series of amendments. They're all related, so you're going to hear me say the same things.

One of the things that really stood out for me was hearing people talk about the fact that we have now legalized simple possession of cannabis, yet they might still have outstanding fines they have not paid. They might have difficulty covering those costs, and that could pose a barrier to people who are applying for record suspensions.

This amendment, Liberal-1, allows people to get a record suspension for cannabis possession even if they have outstanding fines. What it does as well is allow the waiting period for cannabis possession to be waived, even if the person has other offences on their record that they have met the waiting period for. If they've met the waiting period on the other offences, but they haven't met the waiting period that would normally apply for simple possession, we're saying we're going to waive that so that they can apply for it. But the fee is not waived for the second scenario.

● (1545)

The Chair: Matthew, go ahead.

Mr. Matthew Dubé: I'm seeking confirmation of how I read this amendment, because I certainly support the intention to make it so that individuals who have unpaid fines or what they call "time served remaining" be able to access this process regardless, in keeping with the testimony we heard.

However, I look at proposed subparagraph (iv), under paragraph (b) "other than", it says "sections 734.5 or 734.6 of the Criminal Code or section 145.1 of the National Defence Act, in respect of any fine or victim surcharge imposed for any offence referred to in Schedule 3".

My understanding of that was that it means that, when certain organizations might be doing background checks... Colleagues will recall that when there were changes brought in by the previous government so that individuals obtaining record suspensions who, for example, were on the sex offender registry, those things would still appear when doing vulnerable checks, background checks and things of that nature. My understanding, reading this amendment, is that even though we're waiving the need to pay the fine, it would still be uncoverable through a background check that the fine remained unpaid, which seems to me to defeat the purpose of the record suspension in the first place. I'm perhaps seeking clarity from smarter people than me to confirm that we have indeed understood that correctly.

The Chair: I don't think there's anybody in the room who's smarter than you. We're in good shape.

I didn't mean that as an insult, by the way.

Does Ms. Dabrusin want to respond before I go to Mr. Motz on that particular point, or do we want to go to the officials?

Ms. Julie Dabrusin: I understood that Mr. Dubé was asking the officials to weigh in on whether his interpretation was correct in the first instance.

The Chair: It is your amendment, so I wanted to give you an opportunity.

Ms. Julie Dabrusin: I would leave it to the officials to answer the question. My understanding is that it doesn't waive the fine, and that's because it's held by the provinces. It does mean that you're allowed to get the record suspension even though you have not paid the fine. As to how that works—

The Chair: Mr. Motz, are you on the same point or a different point?

Mr. Glen Motz (Medicine Hat—Cardston—Warner, CPC): It's probably the same take on that.

The Chair: Then let's get what the members think first, and then we'll hear what the officials think.

Mr. Glen Motz: I'm just looking for clarity.

The way the act is read is...and the legislative clerk has already said we have to keep the scope of these amendments along with the intention in the bill. If that's the case, then those individuals who are applying for this don't qualify because they have administrative charges on there.

If I'm hearing you correctly, are you trying to ensure that administrative charges don't preclude someone from applying for a record suspension for a marijuana minor possession?

Ms. Julie Dabrusin: I'm just talking about the fines. If their sentence was that they had a fine to pay and they have not yet paid it, they can still apply for a record suspension. It's the fine that was given specifically—

Mr. Glen Motz: You mean the fine for simple possession, not for any administrative charges.

Ms. Julie Dabrusin: This is just for simple possession of cannabis.

I want to clarify. When I mentioned the provinces, the issue is that in Quebec and New Brunswick the system is that the fines are actually paid through the provinces.

The Chair: I see Mr. Eglinski wants to weigh in here. It's not as if I'm ignoring the officials, but I want to do it all at once.

Mr. Eglinski.

Mr. Jim Eglinski (Yellowhead, CPC): Following through with the fines, if they can put their application in to have their record removed, then why would they ever intend to pay the fine? Have we consulted with the provinces on that?

If I can put the application in, did your program or your amendment have a process in there to follow back on the provinces? We're going to have a whole bunch of people owing money in provinces who don't have records.
Ms. Julie Dabrusin: First, yes.

I think we should get to the officials to explain all the details of how it works. However, the idea is that we don't stop them from being able to get their record suspension because of the outstanding fine.

Mr. Lyndon Murdock (Director, Corrections and Criminal Justice Unit, Department of Public Safety and Emergency Preparedness): Yes, the effect of clause 3, as was mentioned, is that it removes the fact of an outstanding fine as a barrier to applying for a record suspension. You're quite correct that in the two jurisdictions we did consult—Quebec and New Brunswick—they administered the fine collection for those jurisdictions. The federal Public Prosecution Service administers fine collection for all the other jurisdictions.

With respect to your question, sir, about what the incentive is for individuals to pay their fines. It is civilly enforceable. Admittedly, in the two jurisdictions, Quebec and New Brunswick, where they administer the fine collection, those areas probably have more compelling levers to incentivize the payment of fines, for example, up to and including withdrawing a driver's licence. There are not as many levers at the federal level, other than the fact that a fine still remains on your record and is outstanding.

Mr. Matthew Dubé: I want to make sure. I don't think my question was entirely addressed. My question is this: For any organization doing a background check, where normally a record that has been suspended would no longer appear—which is the purpose of providing the record suspension in the first place—would that background check then turn up unpaid fines for what are now schedule 3 offences?

Mr. Ari Slatkoff (Deputy Executive Director and General Counsel, Department of Justice): No, the effect of the record suspension is still that it is only with respect to the payment of fines that persist. The other effects of the record suspension are valid and will exist for individuals. It would not turn up.

Mr. Matthew Dubé: Then how come it's listed in the same enumeration, under the same qualifiers as the proposed subparagraph 2.3(b)(v) in the amendment, which is section 36.1 of the International Transfer of Offenders Act? The other sections, as I said, some of these.... Again, I thought this was a similar provision to what was initially brought in when it was changed to record suspension and we were providing for certain offences still appearing under certain texts.

Mr. Ari Slatkoff: This amendment to proposed paragraph 2.3(b) enumerates the very limited number of situations in which certain obligations or disqualifications persist. The general effect of the record suspension, that it be kept separate from other criminal records, applies in all situations. These are very narrow exceptions, things such as the firearms prohibitions and driving prohibitions that are referred to in the first part of the provision, and the same for the International Transfer of Offenders Act. The only intention here is to preserve the civil enforcement of the fine.

Mr. Matthew Dubé: I'm just confused. You're saying that those are disqualifying or they remain, and proposed subparagraph 2.3(b)(iv) in the amendment specifically refers to “in respect of any fine or victim surcharge imposed for any offence referred to in Schedule 3”. I'm not clear how those other ones can remain on the books, and then that one will not appear anywhere, even if the fine's unpaid.

Mr. Ari Slatkoff: I'm not sure I fully understand the question. The intention of this amendment is simply to preserve the enforceability of the fine civilly. There's no other effect of the conviction.

Mr. Matthew Dubé: With the indulgence of the chair, just to be clear, in the amendment, in proposed paragraph 2.3(b), five exceptions have been listed. Is that correct?

Mr. Ari Slatkoff: Yes.

Mr. Matthew Dubé: What's the effect of those exceptions?

Mr. Ari Slatkoff: I just need a moment to attend to your question, please.

Mr. Matthew Dubé: Those fines would not appear anywhere that would otherwise undo the effect of receiving the record suspension in the first place.

Mr. Ari Slatkoff: That's correct. It's just the ability to make the fine still payable and to refuse permits and licences.

Mr. Matthew Dubé: To your knowledge, when provincial governments have this information, does it get shared among departments? If you're revoking licences and things like that and the provinces are responsible, they would ultimately continue to retain the information of the original offence.

Mr. Ari Slatkoff: I'm not aware of the information-sharing practices in provincial governments, but there is a requirement to keep the record separate, but for those narrow exceptions.

Mr. Matthew Dubé: Okay, thank you.

The Chair: Is there further debate?

(Amendment agreed to [See Minutes of Proceedings])  
(Clause 3 as amended agreed to on division)  
(On clause 4)

The Chair: We have an amendment in the name of Ms. Dabrusin, Liberal-2.
Ms. Julie Dabrusin: This is a continuation of my issue on fines and trying to resolve it. Each of my amendments seems very wordy and long, but the purpose is that it applies to people with records for other offences in addition to cannabis possession and says that the nonpayment of fines for cannabis possession doesn’t make you ineligible for record suspension for those other offences, if you see what I mean.

The fact that you have not yet paid your fine for simple possession of cannabis, as long as you’ve met all the criteria that you need for the other record suspension that you’re seeking, will not be a barrier for you to get that record suspension.

The Chair: Is there any other discussion on that?

Mr. Glen Motz: If you don’t pay a fine, and it depends on the fine, if they’re going by summary conviction, obviously most of them were, you have so long to pay based on the courts, and then a warrant is issued for your arrest. Then if you disappear and you don’t get located for the time that your warrant’s outstanding, which is until you get located, to me that excludes you from being eligible for applying for this record suspension because you’re not in good standing, which the act requires. Then you’d have a failure to comply; you’d have probation....

If I’m hearing you correctly, you’re asking for victim surcharges to be removed. You’re also asking for administrative charges to potentially be included, so that even though they could be forthcoming, you could still apply for a record suspension, because you will potentially get other charges related to not paying a fine.

Ms. Julie Dabrusin: This only deals with a nonpayment of a fine. If you have not paid the fine for simple possession of cannabis, it’s only that piece, then if you have met your time requirements and everything else for a record suspension on another charge, that will not stop you. I’m not talking about any of them other than administrative pieces, but again, the officials might be able to answer that question in more detail.

Mr. Glen Motz: Isn’t that the whole point of the act, that you have to be in good standing? If you haven’t paid a fine, then you’re not in good standing to qualify.

Ms. Julie Dabrusin: Effectively, I’m recognizing that the payment of the fine has been a barrier for people getting record suspensions and that has come up several times. I’m trying to allow these people to get their record suspension for simple possession of cannabis.

The Chair: Do any of the officials wish to weigh in on the conversation between Mr. Motz and Ms. Dabrusin?

Mr. Lyndon Murdock: I’d underscore the point that Ms. Dabrusin was raising with respect to the effect of this amendment, which is that it simply removes the outstanding unpaid fine as a barrier to application.

The Chair: Is there any other debate?

Mr. Eglinski.

Mr. Jim Eglinski: Let’s get Ms. Dabrusin to clarify what she just said. Your last words were, “for simple possession”, and I thought before that you were referring to somebody who has an outstanding fine for simple possession asking for a record clearance. Is it something else?

Ms. Julie Dabrusin: That’s right.

Mr. Jim Eglinski: That conflicts with what you said in the last... because you said—

Ms. Julie Dabrusin: I don’t believe so.

The outstanding fine for simple possession of cannabis does not serve as a barrier to being able to get your record suspension on another charge, but I’m not saying we’re waiving the fines or sentences in any way with respect to those other charges. People will have to meet all the requirements for those other charges to get a record suspension. All I’m saying is that if the fine for simple possession of cannabis is still outstanding, that’s not going to stop you from being able to proceed to get your record suspension.

Mr. Jim Eglinski: Thank you.

The Chair: Are you good?

Mr. Jim Eglinski: I’m good.

The Chair: All right. If Mr. Eglinski’s good, we must all be good.

I see no appetite for further debate on amendment Liberal-2.

(Amendment agreed to on division [See Minutes of Proceedings])

The Chair: With that, we move to NDP-3.

Mr. Dubé.

Mr. Matthew Dubé: Thank you, Chair.

The amendment seeks to remove the word “only”, which means that individuals who have only a record for simple possession are the only ones who are benefiting from this process, so that even individuals who have other records can still apply.

I think this is particularly important, again, in keeping with what I think the objective of the bill is. Certainly, no one is saying that individuals shouldn’t be serving their time or taking care of outstanding fines and whatnot for other offences committed, but I see no reason... If we truly want to provide these individuals with a record suspension, and if we truly believe that certain individuals have been unfairly targeted by the previous iteration of the law, then I think it only makes sense that all Canadians, regardless of whether they have other elements on their record, should be allowed to benefit from this process.

The Chair: Is there any debate?

Mr. Glen Motz: I’d like to find out from the officials, Chair, what their thoughts are on the removal of “only” from that particular language.

Mr. Lyndon Murdock: Thank you very much.
Our understanding of the proposed amendment is that this would essentially have the effect of expunging, for all intents and purposes, an individual's offence for cannabis. It would still be a record suspension, but it would result in a partial record suspension.

Where an individual has other offences, those offences would stay on the individual's record and show as such. It would have the effect of carving out, if you will, just the offence of simple possession of cannabis. The process with respect to record suspension is that you suspend the record in its entirety, not individual offences.

The Chair: Is there any further debate?

(AMendment negatived [See Minutes of Proceedings])

The Chair: We're now on to NDP-4.

Mr. Dubé.

Mr. Matthew Dubé: Thank you, Chair.

This is, again, just in keeping with removing barriers from the process, removing the requirement to complete a sentence or fee related to a schedule 3 offence to qualify.

Again, it's pretty clear that there are numerous barriers in the process, as outlined in the legislation, for allowing folks to apply. If it's no longer a crime and if we truly want to give them an expedited process, as outlined in the legislation, for allowing folks to apply. If related to a schedule 3 offence to qualify.

The Chair: Is there debate?

[Translation]

Mr. Pierre Paul-Hus (Charlesbourg—Haute-Saint-Charles, CPC): This is the first comment in French today. We'll make our staff work.

I want to know whether anyone is actually serving time for simple possession of marijuana. An inmate may have it in their record, but there are many other things. As a result, the person isn't eligible for a record suspension.

[English]

The Chair: Mr. Murdoch.

Mr. Lyndon Murdoch: Unfortunately—and maybe I can turn it over to my colleague from the RCMP—we don't have that information currently.

[Translation]

Ms. Amanda Gonzalez (Manager, Civil Fingerprint Screening Services and Legislative Conformity, Royal Canadian Mounted Police): I can't answer that. I don't know about the sentences for this type of situation.

Mr. Pierre Paul-Hus: According to the proposed amendment, as I understand it, people who are already in prison would be allowed to apply for a record suspension. However, this would mean that they're in prison for simple possession of cannabis.

Ms. Amanda Gonzalez: I'd say that it's rare.

Mr. Pierre Paul-Hus: That's right.
The Chair: Mr. Eglinski.

Mr. Jim Eglinski: Thank you.

My amendment is basically that Bill C-93, clause 4, be amended by adding after line 12 on page 2 the following:

(3.11) A person who makes an application referred to in subsection (3.1) may do so using electronic means in accordance with regulations made under paragraph 9.1(d).

Right in our mission statement, or our title, it says, “expedited record suspensions”. The fastest way to do it is by electronics, or computer. According to my research, the State of California in one year eliminated as many records as we are told by Mr. Broom.... They got rid of 250,000 records in one year, by going to electronic means.

I do realize that it was expungement, but I believe we would not be doing justice in this committee if we didn't encourage one of our government agencies to modernize and simplify the way it does business, and make it easier for our clients out there to make applications. I think that if we were to use an electronic program,... There are people out there who can develop them. We should encourage our government agencies to modernize and be as efficient and as fast as they can be.

If we do not go to some form of electronic monitoring or application, which can get rid of a lot of that groundwork initially— for example, to say if a person is eligible or not eligible—and do a lot of the work that we're now doing manually, I think we'd be doing an injustice. All I'm saying is to put a section in here that gives them the opportunity to look outside and develop a program that might work to make it much more beneficial to people out there, and much quicker for the RCMP and the Parole Board to get rid of these records.

The Chair: Is there any debate?

[Translation]

Mr. Michel Picard: Subsection 3.1 doesn't limit the capacity to submit an application. In addition, the logistical aspects can be handled in keeping with the regulations. It seems redundant to talk about the electronic aspect.

[English]

The Chair: Are there any comments?

Mr. David de Burgh Graham (Laurentides—Labelle, Lib.): I was going to ask if they even have the capacity to receive an electronic record.

Mr. Ian Broom: Currently, we do not.

Mr. Matthew Dubé: I just want to point out on the record how disappointing I find it that we would be rejecting amendments because we have a backward system that is clearly inadequate. Quite frankly, I think this is so straightforward—the basic stuff to make this system accessible—and we're just throwing in the towel because we're not in the 21st century when it comes to how these things work. It's mind-boggling.

I wanted to state that, for the record, while I thank my colleague for his amendment and offer my support for it.

Mr. Glen Motz: I would agree with Mr. Dubé.

I'm wondering about the silence of it. Does it mean that if we ever get with the current technology, we would be able to do it, even though we don't actively mention it here? Can we still apply it down the road if record suspension can be sought electronically in, let's say, six months or a year, should this bill pass the House?

The Chair: Go ahead, Mr. Broom.

Mr. Ian Broom: What I could speak to is the operational aspect of this proposed amendment. There are two elements here.

The first is the ability to receive electronic applications, and that could include the supporting documents that would be used to determine eligibility for whatever scheme—in this case, the streamlined record suspension process for simple possession of cannabis convictions.

The second aspect is that information the Parole Board of Canada would use to verify eligibility is third party in nature, so we would also need to take into consideration the means of authenticating the documents we would receive from, for example, courts and police services outside of the national criminal repository.

Mr. Glen Motz: To the legislative clerk, then, my question is more in line with... The courts now accept electronic versions of things when they're stamped by police departments or courthouses. They're considered to be legit. I don't see that as being a barrier at all.

What I'm asking more specifically is about the language of this. If we don't make any mention of it specifically, as Mr. Eglinski's amendment would allow, and we leave it silent, will that preclude the ability to do so, should it ever become possible?

The Chair: Is that within your capacity to answer?

Mr. William Stephenson: No, unfortunately.

Mr. Jim Eglinski: I'd like to make a comment, Chair. When California decided to go to their system, they went outside of their agency and had three different applicants write up programs. I understand that one of the applicants now has a very elaborate program that she says can work internationally on a number of different programs.

All I'm asking is that we look and not ignore it because it's out there. If we sit back, we're doing no justice. We can write all the stuff we want here, but we're not going any further or any quicker. Let's try to make it quicker. All I'm saying is, let's look at electronic aids and see if it can help your agency be more modern.

We can be like CPIC was before CPIC, recording everything by hand and passing it down. CPIC modernized things for us in the RCMP. All I'm asking is to modernize your agency to help those people get this done a little quicker.

The Chair: Let me ask the reverse question. If this amendment doesn't pass, are you limited to doing things the way you're doing them now?
Ms. Brigitte Lavigne (Director, Clemency and Record Suspensions, Parole Board of Canada): The Parole Board of Canada is always open to looking for ways to modernize the record suspension application process. Certainly, in terms of enabling an electronic or digitized application, we would need to consult and assess the impacts and the available resources in order to pursue something along those lines.

The Chair: If your consultation went well and resources were available, would you be able to do it with or without this amendment?

Ms. Brigitte Lavigne: Certainly, if there were amenable means for us to forge something from a modernized standpoint, the Parole Board would be open to those things.

Mr. Michel Picard: If it's possible, I wouldn't mind inviting my colleague to modify his amendment into a recommendation that can be done after the bill, to bring to the attention of government that, in addition to our amendment, such a recommendation should be taken under consideration so they can proceed with what they're looking for and modernize the system.

The Chair: Mr. Eglinski, do you want to respond to Mr. Picard's suggestion?

Mr. Jim Eglinski: To do it as a recommendation...?

I think we're in agreement to work with the committee, if we don't pass the amendment here, to put it in as a recommendation to give them the tools in the future to....

The Chair: You would like, separate it from the bill itself, a report from the committee recommending that this gets done sooner rather than later. Is that correct?

Mr. Jim Eglinski: Why can't the recommendation be part of the report?

The Chair: It would be part of the report, yes.

Mr. Jim Eglinski: Yes, okay.

Mr. Glen Motz: If I'm hearing correctly, you can't accept this as an amendment to the bill, but you would accept the recommendation?

Mr. Michel Picard: Again, that's because of logistical issues, but the idea is good because they can do it. Let's push it to the report.

Mr. Jim Eglinski: Our suggestion is that we vote on it, and if it gets defeated, then we move to put it in as a recommendation. We'd like to have it on the record, please.

The Chair: Is there any further debate on Mr. Eglinski's amendment then?

(Amendment negatived)

Mr. Jim Eglinski: At this time, Mr. Chair, I'd like to take that motion and work with the committee to put it in as a part of a recommendation of our report, so that it gives the Parole Board the opportunity to look into and research more modernized techniques.

The Chair: I have to say, as chair, that this is entirely consistent with the evidence we heard, and I also have to express a frustration. What's the point of these hearings if things don't move forward? We are trying to make the lives of our citizens somewhat easier, and it just doesn't sound right when officials come in and say, “Well, we can't.” It doesn't sound right.

Anyway, that's too much editorial comment from the chair. That's enough.

We are now on amendment NDP-5.

Mr. Dubé.

Mr. Matthew Dubé: Thank you, Chair.

This amendment would delete lines 26 to 29 on page 2, which concern the onus. It says:

The person referred to in subsection (3.1) has the onus of satisfying the Board that the person has been convicted only of an offence referred to in that subsection.

Again, it is just in keeping with the theme of what we heard through testimony and what we're hearing today, which is unfortunately not getting any kind of support, and that is the fact that these individuals are sometimes far away from the centres where they can acquire fingerprints and background checks, the things that they need to satisfy these requirements. We're talking about individuals who.... If we're talking about a process that's supposed to be a “no cost” one, it's been told to us repeatedly that there actually is a cost associated with it.

A big part of that cost, regardless of what's in this legislation, is due to having to provide all the supporting documents and so on. This is not only tedious but costly as well for individuals who quite frankly will either be taken advantage of by bad actors out there who seek to offer their services, or who quite simply will just not know where to look, regardless of any good intentions the department may have for whatever kind of advertising they have in mind, which is also unclear following the hearings.

Again, if we're going to continue with this non-automatic record suspension process, then I think the very least we could do is to ease the burden a bit with an amendment like this.

(Amendment negatived)

(On clause 5)

The Chair: We are now on clause 5, Ms. Sahota. Do you want to speak to amendment Liberal-3, please?

Ms. Ruby Sahota (Brampton North, Lib.): This amendment is that Bill C-93 in clause 5 be amended by replacing line 3 on page 3 with the following:

pended, without taking into account any offence referred to in Schedule 3, if the Board is satisfied that

Basically, the purpose of this amendment is so that, for those with criminal offences who are seeking a pardon for their other criminal offences—I'm not talking about cannabis—and have a cannabis possession on their record, that cannabis possession is not taken into account as “bad conduct”. That basically would go against the purpose of our saying that cannabis is now legalized and trying to remove those simple cannabis possessions to begin with.
It would be very harmful for that to be taken into account when individuals are dealing with their other convictions and are trying to seek pardons for those other convictions. They’ve met the time and they’re paying the fees—all of those things—but then there is this cannabis possession charge from maybe a few years back. That is then considered to be bad conduct and they can't even get those other convictions pardoned because of it.

That's my justification for this.

The Chair: Is there any further debate?

(Amendment agreed to on division)

The Chair: We now have NDP-6, standing in the name of Mr. Dubé.

Mr. Matthew Dubé: Thank you, Chair.

This is similar to amendment NDP-3. It is another amendment that seeks to make it so that individuals who have other items on their criminal records can still obtain the record suspension for simple possession of cannabis. Again, regardless of whatever other offences they may have, it just seems strange that we would have a double standard, where for some people it's okay now because marijuana has been legalized but for others it's not.

Again, this is just trying to remove that double standard that exists, especially for individuals who might have other offences that are also relatively minor. Those individuals in particular are some of the most penalized by the approach put forward in this legislation.

The Chair: I see no further debate on NDP-6.

(Amendment negatived [See Minutes of Proceedings])

The Chair: We now have NDP-7.

The suggestion here is that it is beyond the scope of the bill as it seeks to affect sentences, which is not a concept that is in the bill.

Does anybody want to challenge the chair? It seems to be fashionable these days.

Voices: Oh, oh!

The Chair: Mr. Dubé.

Mr. Matthew Dubé: It's nothing personal, Chair, but I will because I think the sentences are directly related to the process of applying for your record suspension. I think that if you're talking about offering an expedited process—as the bill purports to, both in its title and its summary—it has been made clear by members on all sides, and by witnesses, that a barrier to the quickness of that process exists, especially for individuals who might have other offences that are incurred in many instances, you probably don't have the standing to challenge the chair.

The Chair: Given your standing, which you have reminded us of, I think you've covered the full range of A to B.

The Chair: I have a limited emotional range, as my wife would point out.

Voices: Oh, oh!

Ms. Elizabeth May: I think you've covered the full range of A to B.

The Chair: With that, we are on to PV-3.

Ms. Elizabeth May: Thank you.

On this one, I believe, as we've gone forward we've had some conversations, and I do want to acknowledge that I think we may have a way forward on this that will allow it to be passed. Rather than take up any time right now in terms of how we're going to deal with the exception to revocation and exempt records. I'm going to ask Julie if she wants to chime in right away, because I think we have a shared approach.

Mr. Matthew Dubé: It's nothing personal, Chair, but I will because I think the sentences are directly related to the process of applying for your record suspension. I think that if you're talking about offering an expedited process—as the bill purports to, both in its title and its summary—it has been made clear by members on all sides, and by witnesses, that a barrier to the quickness of that process and the ability to do it is any outstanding sentence.

The amendment seeks to set aside “any sentence that was imposed for that offence that, on the day on which the order is made, has not expired according to law”. Again, it's just removing some of these barriers that exist.

Without it being anything personal, I will challenge the chair on that and ask for a recorded vote.

The Chair: Okay. That is not a debatable motion.

(Ruling of the chair sustained: yeas 8, nays 1)
The Chair: Yes.
Do we have an actual physical copy that we can distribute?
Ms. Julie Dabrusin: Yes. There is a copy that's being distributed.
The Chair: Is it in both official languages?
Ms. Julie Dabrusin: It is.
[Translation]
I can read the proposed text in French if you wish.

(1.2) La suspension d'un casier ordonné en vertu du paragraphe (1.1) ne peut être révoquée par la Commission en vertu de l'aliniéa 7b).

[English]
The Chair: The debate is on the subamendment.

Ms. Elizabeth May: Again, since Julie has left it for me to speak to the rationale behind this—and it was in the evidence that was before the committee, particularly from Solomon Friedman, who represents the practice of criminal defence—there is a real injustice in having a criminal record hanging over one's head for an offence that is no longer a criminal offence. This lifts the requirement to prove good conduct and to obtain the suspension in the first place.

This subamendment complements that. I am very grateful that we have found a solution in a tweaking of the language in my amendment.

Thank you very much.

Mr. Matthew Dubé: I have a similar amendment at NDP-9, which says:

The Board may not revoke a record suspension in respect of an offence referred to in Schedule 3 on a ground referred to in paragraph 7(a) or (b).

Since we're just getting to this now and we can't run through the whole thing, I'm wondering about the distinction between, first of all, the consequences of schedule 3 no longer being mentioned—whereas it is in both my amendment and Ms. May's amendment—and why we're exclusively mentioning only paragraph 7(b) in this subamendment. I referenced paragraph 7(a) also in my amendment.

I'm wondering if someone can walk through why—

The Chair: I can't, but I am concerned about order here and doing things in sequence.

Mr. Matthew Dubé: Sure.

The Chair: When we get to NDP-9, I'm sure you'll wish to raise that very point, but I—

Mr. Matthew Dubé: Well I'm just trying to—

The Chair: The only relevance at this point would be if it is consequential.

Let me just ask the clerk, if the subamendment and the Green Party amendment are moved, is there a consequential impact on any other...?

Mr. William Stephenson: Because they address the same thing, yes, they're tied together.

The Chair: Okay, so is it appropriate that we deal with both together, or should we just keep to the order that we have?

Mr. William Stephenson: I think it would make sense to at least answer Mr. Dubé's question and then see how he can proceed at that point.

The Chair: Okay.

I see Ms. Dabrusin waving her hand, but I take the point of the clerk, which is that he thinks it's appropriate to answer Mr. Dubé's question sooner rather than later.

Ms. Julie Dabrusin: If I may, the legislative clerk can advise, but my understanding is that PV-3, NDP-8, CPC-2, NDP-9 and NDP-10 all seek to... Maybe NDP-10 might not fit after line 10, but each of the other ones that I mentioned, up to NDP-9, seem to be amending the same space.

If we do it once, can we keep doing it with the other amendments, or do we have to...?

The Chair: It probably has to be at each instance, I would think, but I will defer to the clerk.

Mr. William Stephenson: In this case, you could add it afterwards. We could deal with whatever is left over from Mr. Dubé's amendment. If we're dealing with paragraph 7(b) and Mr. Dubé would like to deal with paragraph 7(a), we could deal with it, but conceptually it would make sense to address the issues at the same time.

The Chair: Okay, so we can deal with it conceptually, but I'd prefer to deal with it sequentially as and when we arrive at the affected amendment.

Mr. William Stephenson: That makes sense.

The Chair: Is that all right?

Pierre.

[Translation]

Mr. Pierre Paul-Hus: I agree with you, Mr. McKay.

I want to hear from our experts because we have three amendments that deal with paragraph 7(b): the amendment proposed by Ms. May; the amendment proposed by the Liberals, who are suggesting a rewording of the provision; and the amendment proposed by Mr. Dubé, which includes paragraph 7(a). I don't have the text in hand, but it can significantly affect the process. It's just a matter of seeing whether we want to proceed step by step and then come back to Mr. Dubé's amendment or proceed with a comprehensive approach.

Is that the question, Mr. Dubé?

[English]

The Chair: I want to proceed step by step, so—

[Translation]

Mr. Pierre Paul-Hus: I need to know.

[English]

The Chair: What's on the table right now is the subamendment to Ms. May's amendment. Let's restrict the debate to that for the time being.

Mr. Dubé, do you not like that idea?
Mr. Matthew Dubé: The reason I raised it was not to debate my amendment. It was just to illustrate the questions I have about this new wording that has been presented and is on the floor currently.

The Chair: Conceptually, I understand. From a point of order, though, we go subamendment to amendment. If we move this, those in favour of the subamendment—

Mr. Matthew Dubé: That's my point. Before we get to voting on it I have questions about the subamendment that have remained unanswered.

The Chair: Okay.

Mr. Matthew Dubé: In other words, I was asking about the removal of the words “Schedule 3”. What difference does that make? Ms. May and I...that's why I referred to my bill. I'll just say PV-3, before the subamendment, referred to schedule 3, and now we're referring to....

I'm going through the bill and the subsection. Is that just cleaning it up, or does that have a real consequence on which offences are covered?

The Chair: That's a legitimate point.

First of all, let me just see whether the officials have any opinions on the consequences of moving the subamendment now to amend PV-3.

Mr. Lyndon Murdock: The subamendment has the effect of essentially ensuring that record suspensions that have been granted cannot be revoked where the concept of good conduct is applied, but it applies exclusively to convictions for cannabis possession.

The original amendment in PV-3 was broader in scope and could have resulted in partial revocation, where an individual could, again, have the prohibition on the revocation, if you will, applied to the cannabis but still have other offences revoked.

The Chair: As I understand, the concern here is that if you pass this now, there will be further amendments of some consequence throughout. Do the officials have any concerns about that?

The second question is the best way to proceed.

Let me have the clerk speak to this now, and then we'll see whether we resolve this.

Mr. William Stephenson: Procedurally speaking, right now we are dealing with the subamendment, and we can only deal with one subamendment at a time. We could deal with the subamendment and if Mr. Dubé wants, he could either move another subamendment after we've dealt with this one to further amend it and bring it in line with NDP-9, or we can proceed with NDP-9.

Mr. Matthew Dubé: I don't mind dealing with my amendments in the order they'll be presented. Again, Chair, I apologize. My intention is not to get us out of order. I'm just trying to understand the concept.

We're talking about proposed subsection (1.1), which refers to proposed subsection 4(3.1). When you go back to that section, I think that's the one that says “offence referred to in Schedule 3”, if I'm following the bill correctly.

With your permission, Chair, I want to clarify the answer that was provided and understand. When we're saying other records would be partially suspended...I apologize. I'm not quite following what the consequence of the original wording was by referring broadly to schedule 3, as Ms. May did in her original wording.

The Chair: Mr. Broom, do you want to respond to that?

Mr. Ian Broom: Sure, I can respond to that.

As the motion is drafted without the subamendment, it would mean it would be a little difficult to implement, given that the Criminal Records Act and the PBC operations hinge on actions with the entire record of conviction. The challenge would be that if the amendment stood, the subamendment would narrow it to an impact only of convictions for simple possession of cannabis.

We wouldn't end up in the situation whereby, subject to good conduct, there would be a revocation and let's say there was another offence in addition to the simple possession of cannabis offence, two different actions would be taking place on the record of conviction. On the one hand, there would be no impact, and on the other hand, there would be.

It would be a challenge for us because we wouldn't be dealing with the criminal record as a whole in that instance. However, narrowed to criminal records that would only have convictions for simple possession of cannabis, then that would be consistent with the framework of the Criminal Records Act in dealing with the whole record.

The Chair: Are you fine with that?

Mr. Matthew Dubé: Just to make sure I understand, this would mean, in other words, to filter out individuals who have records for other offences?

Mr. Lyndon Murdock: Yes.

Mr. Matthew Dubé: Okay.

Chair, if I may note just for the record, as part of the debate, that clarification is important, because, again, it goes against the spirit that I want the bill to have, which is—again, previous amendments I've presented have sought this—to have individuals who have other offences able to access this process. I don't want to speak for Ms. May, but I imagine that her intentions might have been similar with regard to the way that our amendments have been drafted. That's an important distinction for me, so the clarification has been helpful.

Ms. Julie Dabrusin: If I might clarify, my understanding of the way the NDP amendment would work is that, effectively, murderers with simple possession would be in a better position than murderers without a simple possession charge, based on how this works when they're trying to get... That's effectively why we can't agree to that.

The Chair: Seeing that this debate has been exhausted, the vote is on Ms. Dabrusin's subamendment.

(Subamendment agreed to)

(Amendment as amended agreed to [See Minutes of Proceedings])

The Chair: Amendment PV-3 as amended passes and we are now on NDP-8.
Again I’ve been handed this note about its admissibility. It seeks to grant record suspensions for offences not contained in the bill.

**Mr. Matthew Dubé:** This was actually a recommendation that was made by a number of witnesses. It was for administration of justice offences relating to schedule 3 offences. In other words, to use an example that's been used in committee, if an indigenous person is unable to appear in court for a variety of geographic considerations and it is an appearance in court related to the offence, then we would also suspend that offence.

Again, it seems strange to me that we would want to right the supposed wrong that these individuals have incurred and then not be able to do so by making them continue to have other marks on their record that will inevitably cause them problems. The remediation the bill seeks to give will not actually be obtained by many people who could use it, frankly. I will again challenge the ruling, with all due respect to the chair.

*• (1645)*

**The Chair:** I'm starting to feel bad about this.

(Ruling of the chair sustained: yeas 8, nays 1)

**The Chair:** It's another outstanding victory for the chair.

We now go to Mr. Motz with CPC-2, please.

Mr. Glen Motz: Thank you, Chair.

Colleagues, I'm proposing CPC-2 as a fallback mechanism for the government to decide onus on applicants to prove the convictions they had. Under this bill, the onus is that individuals convicted of minor possession of marijuana will have to prove that they were convicted of only that charge. However, I can tell you from experience, and from the testimony we heard before this committee, that there will be individuals whose records cannot be found or have been lost or destroyed. In those cases, they are unable to prove their case through no fault of their own.

In those circumstances, I am proposing a common-sense addition whereby applicants can demonstrate and swear an oath or an affidavit explaining why that's the case. It would enable the Parole Board to review the application and investigate and determine eligibility in that capacity, as opposed to an outright denial in those circumstances. In the interest of ensuring that all of those who are eligible can access the same process, I am submitting this to provide some procedural fairness.

Mr. Matthew Dubé: In the absence of some of the amendments I've proposed being in order, much less adopted, to make the process automatic, this is a nice plan B, so it's an amendment that I support.

However, I do seek guidance, perhaps, from the clerk to understand why a process that would have been automatic, such as in NDP-1 and NDP-2, where the board would have been doing the work, was too much of an undertaking for the board and beyond the scope of the bill, whereas here the sworn statements lead to the board's making inquiries to ascertain whether conditions have been met. Certainly, the undertaking is not quite as vast, but it, nonetheless, seems to have the same intention. It's not that I want to jinx this amendment—I am glad it's in order—but I do have some difficulty understanding the distinction there.

**The Chair:** Your question is that if your amendment was beyond the scope of the bill, why is this one not beyond the scope.

Mr. Matthew Dubé: What's the threshold for ordering the board to do additional work?

Mr. William Stephenson: In this case, the amendment is dealing more with the issues of parameters and the inquiries that the board would be making. From what we understand, based on our knowledge, they already have the power to make inquiries to ascertain that there has been good conduct...all of those things. In this sense, it's a little bit different from the other amendments because it's affecting the parameters that are already within the scope of the bill—requesting suspension, that the onus on the applicant is fairly narrow—versus the other amendments that are a bit more like new schemes or mechanisms in the bill.

*• (1650)*

Mr. Michel Picard: I request a three-minute suspension to talk in more detail about this technical issue. We'd like to talk about it.

**The Chair:** I think we can suspend for three minutes.

With that, we're suspended for three minutes.

*• (1650)*

**The Chair:** Colleagues, can we come back to order?

Mr. Picard, do you wish to say something?

Mr. Michel Picard: I have no debate.

**The Chair:** Okay. Is there any further debate on amendment CPC-2?

An hon. member: Could we have a recorded vote?

**The Chair:** We'll have a recorded vote.

(Amendment agreed to: yeas 9; nays 0 [See Minutes of Proceedings])

Mr. Glen Motz: Let me write this date down because that's the first time this has happened in any of my committee deliberations.

**The Chair:** Such peace and harmony has broken out that I'm not quite sure what we're going to do now.

We're on to NDP-9, which was previously discussed.

Mr. Dubé, do you want to move that?

Mr. Matthew Dubé: Again, this is just to make sure we're not revoking record suspensions, if ultimately the intention of the bill is to allow individuals to move on from an offence related to something that is now legal.

I did have a question on my own amendment, if I can connect back to the previous amended amendment, which was PV-3. I don't have it in front of me, but I included paragraph 7(a), and the subamendment only mentioned paragraph 7(b).

Can someone help out with what the distinction is there?
The minister and other officials did refer to the need for documentation at the border and such. I would refer colleagues to Bill C-66, the section on destruction and removal. In section 21 it states “For greater certainty, sections 17 to 20 do not apply to documents submitted or produced in respect of an application under this Act.” In other words, as the several calls that we made to the Parole Board confirmed, if people lose the confirmation that their record was expunged, they can request a new confirmation. So the minister's argument is complete bunk that you need this magic document at the border.

I believe, from the witness testimony, that this is the right way to go. I understand that the chair has ruled, so I would, with all the respect that I have for him, challenge the chair.

The vice-chair (Mr. Pierre Paul-Hus): Thank you for your explanation, Mr. Dubé.

The ruling was made, and I'm sustaining it.

Since the request has been made, the recorded division will concern whether to sustain the chair's ruling.

(Ruling of the chair sustained: yeas 7; nays 1)

The vice-chair (Mr. Pierre Paul-Hus): We'll move on to clause 6 and look at the CPC-3 amendment.

Mr. Motz, you have the floor.

Mr. Glen Motz: Thank you, Chair.

The intent of CPC-3 is that clause 6 be amended by deleting proposed paragraph (b) which strips the Parole Board of the power to cause inquiries to be made to determine the applicant's conduct since the date of conviction.

The following two amendments were suggested. Both CPC-3 and CPC-4 were suggested by the Canadian Police Association, which believes the Parole Board should retain some limited authority and discretion to make inquiries to ensure that some consideration is given to the small number of applications that will be made by people who are repeat or habitual offenders, and to ensure they don't take advantage of a process that is clearly not meant for their specific cases.

As we were told by the association president, we know of situations where applications may be made by offenders where a simple possession charge was given by the courts and it was arrived at as a result of a plea bargain. Once the Parole Board would be able to drill down into those cases and have the authority to do so, the agreement by the Crown and the courts could form a more serious charge. They may have accepted those on the assumption that a conviction would be a permanent record of the offence that was made, and a lesser plea wouldn't have been accepted otherwise.

It's just an amendment to allow that to occur.
The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Motz. Is this a matter for discussion?

Do you want a recorded vote?

Mr. Glen Motz: Yes.

The Vice-Chair (Mr. Pierre Paul-Hus): Okay. (Amendment negatived [See Minutes of Proceedings])

The Vice-Chair (Mr. Pierre Paul-Hus): We'll move on to the CPC-4 amendment.

Mr. Motz, you have the floor.

Mr. Glen Motz: Similar to CPC-3, this deals more directly with the Parole Board's discretion as to whether granting a record suspension would bring the administration of justice into disrepute. I believe that the bulk of applicants who would apply for this are upstanding citizens, and they'll have no issues in being approved by the board.

That being said, we should still let the Parole Board do its work. If the government doesn't believe that the Parole Board has work to do, then this government should have introduced expungement of records as opposed to record suspensions.

That's the rationale behind CPC-4.

Ms. Dabrusin, you have the floor.

Ms. Julie Dabrusin: The technical changes just keep rolling, with so much fun.

This basically makes sure that the fines can still be applied even after a record suspension has been granted. That was the part we had talked about in regard to Quebec and New Brunswick. They run their fines programs, so this is in order to keep the system cohesive.

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you. Mr. Motz, you have the floor.

Mr. Lyndon Murdock: Sure, I'm happy to.

This amendment to clause 6 modifies Bill C-93 to add proposed subsection 4.2(1.1). This proposed subsection clarifies that the board inquiries related to good conduct and disrepute should not be made where the applicant applies for a record suspension under subsection 4(3.1), that is, where the conviction is simple possession of cannabis only.

The proposed subsection further clarifies that neither simple possession, offences referred to in schedule 3, nor the non-payment of associated fines and victim surcharges, will be considered as part of the board inquiries where there are other convictions on the individual's record.

The Vice-Chair (Mr. Pierre Paul-Hus): Is that all?

Ms. Julie Dabrusin: That's all.

These are technical consequential amendments at this point.

The Vice-Chair (Mr. Pierre Paul-Hus): That's fine. Will there be a discussion or questions?

Mr. Jim Eglinski: I'm more confused than I was in the beginning, but that's all right.

The Vice-Chair (Mr. Pierre Paul-Hus): Okay. We'll proceed with the vote. (Amendment agreed to [See Minutes of Proceedings])

The Vice-Chair (Mr. Pierre Paul-Hus): We'll move on to the LIB-5 amendment.

Ms. Dabrusin, you have the floor.

Ms. Julie Dabrusin: The technical changes just keep rolling, with so much fun.

This basically makes sure that the fines can still be applied even after a record suspension has been granted. That was the part we had talked about in regard to Quebec and New Brunswick. They run their fines programs, so this is in order to keep the system cohesive.

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you. Mr. Motz, you have the floor.

Mr. Glen Motz: I'm curious to know whether the officials were involved in this drafting, or did they review the material prior to submission?

Mr. Lyndon Murdock: We were not involved in the drafting.

Mr. Glen Motz: Okay, that's one part of the question.

Did you review this prior to submission?

Mr. Lyndon Murdock: I did not review this amendment.
Mr. Glen Motz: Did any officials in your department do it?

Mr. Lyndon Murdock: I can't speak for others, sir.

Ms. Julie Dabrusin: It's been pretty clear from the beginning what I've been trying to do. I'm trying to run a number of amendments that are all connected to try to make sure we can allow for people to access record suspension for simple cannabis possession, even though they might have an outstanding fine for that simple cannabis possession. The issue we've run into is that fines aren't fully within the federal jurisdiction. We're trying to carve out that you can apply and still get your record suspension. However, the fine is still outstanding and you can be asked to pay for it.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Ms. Dabrusin.

Would anyone else like to add something?

Mr. Murdock, you have the floor.

[English]

Mr. Lyndon Murdock: Thank you.

To go back to Mr. Motz's question as to whether others had reviewed it, I can say that, yes, others did review the amendment.

Mr. Glen Motz: Thank you.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you.

Who opposes the amendment?

What do you think, Mr. Picard?

Mr. Michel Picard: Are the supporters or opponents going first?

The Vice-Chair (Mr. Pierre Paul-Hus): I'll start with the opponents. I wanted to know whether the system was working.

Let's move on to the vote.

(Amendment agreed to [See Minutes of Proceedings])

(Clause 6 as amended agreed to on division)

The Vice-Chair (Mr. Pierre Paul-Hus): We'll now move on to clause 6.1 and the CPC-5 amendment.

I must warn the Conservative Party that this amendment is inadmissible because it goes beyond the scope of the bill.

My Liberal colleagues will understand that I'm pleased to be saying this into the microphone today.

Do you want to discuss the amendment?

[English]

Mr. Jim Eglinski: I'd just like to follow through. I understand that we're maybe overreaching and giving authority where we can't, but again, it's the following through of my earlier submission and the recommendation that we'll be putting forward at the end. We need to encourage our Parole Board to look at electronic means of recording this information to make it as simple as possible.

My research has shown that there are programs out there that meet the needs of multiple jurisdictions in the United States. All I am basically asking is that we allow the Parole Board to proactively hire a firm or look at design software to help eliminate the problem we have right now and make it more electronically friendly and quicker. That was the idea behind that, but I realize there's a cost to that and we do not have that jurisdiction.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Eglinski.

(Clause 7)

The Vice-Chair (Mr. Pierre Paul-Hus): We'll move on to clause 7.

Since there's no amendment, we'll proceed with the vote.

(Clause 7 agreed to on division)

(Clause 8)

The Vice-Chair (Mr. Pierre Paul-Hus): We'll look at the LIB-6 amendment.

Ms. Dabrusin, you have the floor.

[English]

Ms. Julie Dabrusin: The fun continues on this one again.

It's just allowing for the collection of the fines by the provinces. That's what this aims to do in Liberal-6. It's just completing it. There were consequential amendments that had to fit in with the original amendments that I made, and this is part of that package.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Ms. Dabrusin.

Since there are no other comments, we'll proceed with the vote.

(Amendment agreed to [See Minutes of Proceedings])

The Vice-Chair (Mr. Pierre Paul-Hus): We'll move on to the CPC-6 amendment.

Mr. Motz, you have the floor.

[English]

Mr. Glen Motz: Thank you, Chair.

This minor amendment is to address the question that neither the officials nor the minister was able to answer definitively. It's provided after the fact to the House and to the people of Canada.

When we inquired of him how many people would benefit from this act or how much it would cost, we were provided with basically the officials' best guess. Some academics estimate up to half a million people could use this record suspension process; however, officials estimated that 250,000 are eligible, with about 10,000 who might make use of it. If more than 4% of those who are eligible do make use of this process, the Parole Board will be underfunded based on the numbers that were provided.
The idea of the amendment is to ensure that the costs of free record suspensions for marijuana possession are not passed down to those applying for other record suspensions.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Motz.

Will there be a discussion?

It's too easy with me.

Mr. Michel Picard: No.

Mr. David de Burgh Graham: You're very efficient.

The Vice-Chair (Mr. Pierre Paul-Hus): I'm too efficient.

Mr. Michel Picard: You're too threatening, Mr. Chair.

Voices: Oh, oh! (laughter)

The Vice-Chair (Mr. Pierre Paul-Hus): We'll proceed with the vote.

[English]
Mr. Glen Motz: I'd like a recorded vote.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Okay. We'll proceed with a recorded division.

(Amendment agreed to: yeas 8; nays 0. [See Minutes of Proceedings])

The Vice-Chair (Mr. Pierre Paul-Hus): The chair would like to express great satisfaction with the committee's work.

Thank you, everyone.

(Clause 8 as amended agreed to on division)

(Clause 9)

The Vice-Chair (Mr. Pierre Paul-Hus): That's fine.

Let's move on to clause 9.

(Clause 9 agreed to on division)

(Schedule)

The Vice-Chair (Mr. Pierre Paul-Hus): Let's move on to the next point concerning the schedule, or annexe in French. Mr. Spengemann has proposed the LIB-7 amendment.

Mr. Sven Spengemann (Mississauga—Lakeshore, Lib.): Thank you, Mr. Chair.

[English]
Amendment Liberal-7 does the same thing in two subclauses, which is to exclude the application of the act to synthetic preparations of cannabis that remain illicit. The act was never intended to apply to these substances.

The only exception to the exception is if they are identical to the plant-based cannabis. In those cases, it could be by happenstance or by some other design, but then—

Mr. Glen Motz: What if they can't be identical?

Mr. Sven Spengemann: That's what the language captures. If they are identical to the plant-based, then they fall under it. If they're synthetic in any other respect, they are excluded.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Thank you.

Would you like to discuss it?

Mr. Eglinski, you have the floor.

[English]
Mr. Jim Eglinski: My concern is how we would know unless a trial was held and evidence was prepared at that time. Are you asking these guys to go as far back as the trial and the evidence to determine...?

Mr. Sven Spengemann: Maybe the officials can comment, but presumably the trial record would capture whether a synthetic substance was involved and it would not be a schedule 3 substance.

Mr. Jim Eglinski: Okay, thank you.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Thank you.

Mr. Motz, the floor is yours.

[English]
Mr. Glen Motz: Maybe the officials can weigh in on this. If you're looking just at the record itself, it would indicate minor possession of whatever substance it is. If it's a synthetic cannabinoid, I don't know if the record would ever indicate the schedule that it's from. I don't know if it is. I'm curious to know whether—

Mr. Jim Eglinski: Let's ask the RCMP.

Mr. Glen Motz: Ms. Gonzalez, could you weigh in on this?

Ms. Amanda Gonzalez: In many cases we wouldn't know. That would be in court documentation perhaps, but on the record itself, we likely would not know that.

Mr. Glen Motz: Just for clarity's sake then, it would be up to the Parole Board to go and seek the file specifically on that application. How would you know to do that? The record doesn't indicate it.

Ms. Amanda Gonzalez: I can't answer that.

Mr. Glen Motz: Would you be doing that on every case?

Mr. Ian Broom: Under the Bill C-93, as drafted and with the amendment, if an applicant is seeking a record suspension, they would be providing supporting documents including the court document if it were necessary to ascertain the nature of the convictions. If the court document outlines that this was an offence that involved a synthetic cannabinoid, then that would be found in the court document.

Mr. Glen Motz: That's fair enough.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Is everything okay, Mr. Motz?

[English]
Mr. Glen Motz: Yes.

[Translation]
The Vice-Chair (Mr. Pierre Paul-Hus): Thank you.
Let's vote on the LIB-7 amendment.

(Amendment agreed to on division [See Minutes of Proceedings])

The Vice-Chair (Mr. Pierre Paul-Hus): Let's vote on the schedule, or annexe in French.

(Schedule as amended agreed to on division)

The Vice-Chair (Mr. Pierre Paul-Hus): That's fine.

Let's move on to the next steps.

Shall the title of the bill carry?

Some hon. members: Agreed.

The Vice-Chair (Mr. Pierre Paul-Hus): Shall this bill as amended carry?

Some hon. members: Agreed.

Some hon. members: On division.

The Vice-Chair (Mr. Pierre Paul-Hus): Shall the chair report the bill as amended to the House?

Some hon. members: Agreed.

[English]

Mr. Matthew Dubé: On division.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Is the committee ordering the reprint of the bill as amended?

Mr. Jim Eglinski: What about the recommendation?

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Under the current procedure, the recommendation can't be an integral part of the bill. However, as in the case of Bill C-83, the recommendation will be made at the same time. The analysts would need information to write the recommendation.

[English]

Mr. Glen Motz: I'm ready when you guys are.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Okay.

We have finished the part on the bill, but someone raised the possibility of making a separate recommendation, and we agreed to discuss it. We have examined the procedure with the clerk's help.

I will just let Mr. Eglinski make his recommendation.

Mr. Michel Picard: I don't know how all this works.

The Vice-Chair (Mr. Pierre Paul-Hus): The clerk explained the procedure to me and I will let him tell you about it.

[English]

The Clerk of the Committee (Mr. Naaman Sugrue): There are a couple of different ways we can go about it, but effectively the committee can either go by motion or agree to make certain recommendations. We can either do it by a motion that is then amended to include whatever recommendations are desired, or separate motions to report certain recommendations. My advice would be to include any and all recommendations the committee adopts in one report, but it's up to the committee to decide what those will be.

Mr. Michel Picard: My understanding is that everything related to the bill itself is done. Maybe we can look at the report where the recommendations can be made as a second step. We can give time to Mr. Eglinski to write the recommendation he wants to propose.

Mr. Jim Eglinski: I have it written already.

Mr. Michel Picard: Man, you're quick.

Mr. Jim Eglinski: Yes. I'm prepared to read it and make a motion on it.

Ms. Ruby Sahota: I have mine written as well.

Mr. Michel Picard: I propose that we proceed right away.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Ms. Sahota and Mr. Eglinski are now ready to make their recommendations.

Let's start with you, Mr. Eglinski.

[English]

Mr. Jim Eglinski: Thank you, Mr. Chair.

I move that:

That the Committee recommends that the Parole Board, which has a mandate to deliver services quickly, effectively and efficiently, use technology to enable them to better serve Canadians, and that the Minister has a requirement to provide high-quality services to all Canadians, reflecting past recommendations of the Auditor General on program delivery as well as his mandate from the Prime Minister to serve Canadians. Therefore, be it resolved that, the Standing Committee on Public Safety and National Security recommends the Minister immediately look to implement electronic submissions for record suspensions, in particular for those mentioned in C-93, An Act to provide no-cost, expedited record suspensions for simple possession of cannabis.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Eglinski.

Mr. Dubé, go ahead.

Mr. Matthew Dubé: Thank you.

[English]

Chair, I want to take the opportunity to thank my colleague for his motion. I support it. I think it's important for the committee to say and particularly in the context of.... I know through this process I've been hard on the officials. I think it's important to note here that the Parole Board will do the job it can with the tools it has been given, and it just hasn't been given the tools to help the marginalized people who require this process, a better process than what's in the bill.

We heard this throughout committee. I think another thing we heard throughout committee that I believe we can conclude, seeing how this bill is going to be reported back, is that the absolute bare minimum was done for what should have been part of a flagship piece of this government's agenda.
This committee has agreed in the past that record suspensions could be looked at as automatic. It was part of a study we did when we discovered what a mess this whole thing was.

Mr. Eglinski's recommendation, while good, I'm sure he would agree is just one step in resolving this whole mess. I come away from this process very disappointed, like many I'm sure, but will look forward to supporting my colleague's motion.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Dubé.

Mr. Picard, go ahead.

Mr. Michel Picard: I would like to suggest that our comments take into account the preliminary steps the department will have to follow if we give it the mandate to implement an electronic system. It will have to assess, among other things, the resources, the equipment, the development costs and the procedures involved.

We all share the desire to modernize services and facilitate work through electronic means. An optimal approach to reach that goal should take into account the necessary elements, costs and procedures that would give the department the means it currently lacks and would enable it to make its electronic services as accessible and efficient as possible.

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Picard.

Would anyone else like to comment?

Who is in favour of Mr. Eglinski's recommendation?

Mr. Michel Picard: My comment had a question mark at the end. Does the recommendation as written engage the department to undertake steps to acquire electronic services? I don't have the text in front of me, so I am relying on my memory.

The Vice-Chair (Mr. Pierre Paul-Hus): You have the floor, Mr. Eglinski.

[English]

Mr. Michel Picard: Does the text give you the latitude to evaluate what's needed before going straight to “let's implement something”?

Mr. Jim Eglinski: My first line, I think, might clarify that to you. It states that the committee recommends that the Parole Board “has a mandate to deliver services quickly, effectively and efficiently”. Then I go into using the technology. It's just mandating them to look beyond where they are to the modern technology that will enable them to do it. That's all we're asking them to do.

Mr. Glen Motz: If I may clarify, in answer to Mr. Picard, the actual “be it resolved” states that the standing committee “recommends the minister immediately look” at the implementation of electronic systems for record suspensions.

Mr. Michel Picard: Yes. Thank you.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Motz.

We will now vote.

(Recommendation agreed to)

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you.

Ms. Sahota, it is your turn.

[English]

Ms. Ruby Sahota: Okay. The recommendation I have is basically in terms of the fees that are required. We heard from a lot of witnesses that although we're waiving the actual cost of the record suspension, there are other fees involved.

My recommendation is that:

After having studied Bill C-93, An Act to provide no-cost, expedited record suspensions for simple possession of cannabis, and having studied the Record Suspension Program pursuant to Motion No. 161, the Committee wishes to make the following recommendation to the Government:

That, given witnesses have expressed concerns about additional financial costs in the pardon application process, such as acquiring copies of court and police documents, and given that the Government has recognized the importance of reducing the financial burden of applying for a pardon as evidenced by Bill C-93’s proposal to waive the $631 fee, the committee strongly encourages the Department of Public Safety and National Security to study further ways to reduce costs associated with applying for a pardon.

● (1730)

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Ms. Sahota.

Mr. Dubé, go ahead.

Mr. Matthew Dubé: We cannot be against virtue, but I just want to say again how discouraging all this is. We have a government that has been in power for four years. We have carried out a study that was entrusted to us through a motion from a Liberal member. Yet here we are today making another recommendation to say the same thing.

Everyone has known this for 10 years, since the amendment was adopted. So it is unfortunate to have to make recommendations to a department when, ultimately, the minister could have taken action and corrected in a broader way than this bill the damage caused by the program. It is the 11th hour, we are three months away from an election campaign, but nothing has been done yet.

I will vote in favour of the recommendation because we cannot be against virtue, but I deplore all these good intentions we are expressing while a minister, who has had four years to make these changes and to have a real impact on people's lives, has done nothing.

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Mr. Dubé.

Ms. Sahota, go ahead.

[English]

Ms. Ruby Sahota: Yes, I have a correction to my recommendation. I said that it encourages the “Department of Public Safety and National Security”. I mixed up the name of the committee with the actual department. It is actually the “Department of Public Safety and Emergency Preparedness”.

[Translation]

The Vice-Chair (Mr. Pierre Paul-Hus): Thank you, Ms. Sahota.

Mr. Motz, you have the floor.
Mr. Glen Motz: Thank you, Chair.

I’d like to echo the comments of Mr. Dubé and agree. I think I remember that when we looked at M-161, we made a very similar recommendation to the minister, and the minister agreed that he’d be doing exactly this. I’m wondering whether we actually need that again, because we did talk about it, I know, in M-161, almost word for word. Is he going to act that much faster because we have two recommendations? I don’t know.

Ms. Ruby Sahota: I think it’s good to re-emphasize it because this is a new set of witnesses we’ve heard from. It doesn’t hurt for us to re-recommend it. Obviously it is something we’ve heard from many witnesses. From Matthew’s comments, although he’s disappointed, it is the step he wants taken.

Mr. David de Burgh Graham: Yes, but on condition that we do not ask for a government response, as there is not enough time left for that.

The Vice-Chair (Mr. Pierre Paul-Hus): We could ask for one, but the government will not have time to prepare it.

Mr. David de Burgh Graham: That’s right.

The Vice-Chair (Mr. Pierre Paul-Hus): Okay.

My point is just that the two motions will be put together in the same report.

Mr. Glen Motz: With the report, yes.

The Vice-Chair (Mr. Pierre Paul-Hus): That will be tabled to the House. We will ask for an answer from the government, but they won’t have time.

Mr. Glen Motz: Okay.

The Vice-Chair (Mr. Pierre Paul-Hus): This brings the meeting to an end.

Thank you very much for your cooperation.

I also want to thank the officials for their work.